# STATEMENT FROM CURRENT OR FORMER JUDGES, PROSECUTORS, AND LAW PROFESSORS REQUESTING REVERSAL OF DECISION TO REMOVE AYALA FROM THE MARKEITH LOYD PROSECUTION - Updated March 27, 2017

March 20, 2017

Office of Governor Rick Scott State of Florida The Capitol 400 S. Monroe St. Tallahassee, FL 32399-0001

#### Dear Governor Scott:

We are current or former prosecutors, judges, and law professors in the State of Florida and around the nation. We are deeply troubled by your effort to relieve State Attorney Aramis D. Ayala of her constitutional and statutory duties in the Markeith Loyd case. We believe that this effort to remove State Attorney Ayala infringes on the vitally important independence of prosecutors, exceeds your authority, undermines the right of residents in Orange and Osceola counties to the services of their elected leaders, and sets a dangerous precedent.

First, as prosecutors, judges, and law professors, we are deeply committed to maintaining and upholding the integrity of our criminal justice system. State Attorney Ayala, as the duly elected, constitutional office holder of State Attorney for the Ninth Judicial Circuit, is solely empowered to make prosecutorial decisions for her circuit. Your executive order that seeks to remove State Attorney Ayala from this position in the Loyd case--absent any showing that her decision is violative of the state or federal Constitution--compromises the prosecutorial independence upon which the criminal justice system depends. State Attorneys possess extremely broad discretion to decide when, and how, to prosecute. Indeed, Florida's entire criminal justice system is premised on the independence of prosecutors and their sole responsibility to enforce criminal laws in the state. Your unprecedented order in this matter, which seeks to unilaterally relieve State Attorney Ayala of her duties in a local prosecution, exceeds your executive authority and compromises the integrity and independence of the prosecutorial branch and function.

Second, your removal of State Attorney Ayala compromises Floridians' right to the services of their elected leaders. Floridians in the Ninth Judicial Circuit elected State Attorney Ayala because she represents their local values and concerns. As reflected in her public statements, and consistent with her duty to serve Orange and Osceola counties, State Attorney Ayala deliberately considered whether pursuing the death penalty for Loyd was in the best interest of her community. Her public statements make it manifestly clear that she based her decision on research, data, and an intensive analysis of her ethical duties. This is just the type of analysis prosecutors perform every day when deciding whether to charge a case, seek specified penalties, or advocate for particular sentences. Not all of us agree with her decision. But we do agree that she had the authority and discretion to make it. The removal of State

Attorney Ayala from the Loyd prosecution because you might disagree with her exercise of discretion undercuts the decision-making powers of the local elected leader who is charged with upholding the administration of justice and exercising prosecutorial authority. Furthermore, the majority of Floridians agree with State Attorney Ayala's decision; a 2016 poll revealed that two-thirds of Floridians prefer imposition of a sentence of life without parole over the death penalty. Respectfully, State Attorney Ayala, not the governor, is the elected representative of the community responsible for how to prosecute crime in Orlando. Seeking to take that power away from her in this manner undercuts the importance of local sentiment and the will of the people of Florida.

Finally, we believe this action sets a dangerous precedent. The governor picking and choosing how criminal cases are prosecuted, charged or handled in local matters is troubling as a matter of policy and practice. Indeed, there appears to be no precedent in Florida for this type of use of power.

Your removal of State Attorney Ayala is deeply concerning to us, and should be to all Floridians. We urge you to reverse your decision to remove State Attorney Ayala from the Loyd prosecution.

The undersigned (listed alphabetically),\*

Nadia B. Ahmad, JD, LLM Assistant Professor of Law Dwayne O. Andreas School of Law Barry University (Orlando)

Harry Lee Anstead (Ret.) Former Chief Justice of the Florida Supreme Court

Professor Anthony V. Alfieri
Dean's Distinguished Scholar
Director, Center for Ethics & Public Service
Founder, Historic Black Church Program & Environmental Justice Clinic
University of Miami School of Law

Deleso A. Alford, J.D., LL.M. Associate Professor of Law Florida A&M University College of Law

Lourdes Baird Former United States Attorney, Central District of California Former Federal District Court Judge Former Superior Court Judge

W. David Ball Assistant Professor

#### Santa Clara Law School

Judge Rosemary Barkett Former Florida Supreme Court Chief Justice

Martha Barnett

Former President of the American Bar Association (Florida)

Kevin Barry Professor of Law Quinnipiac University School of Law

Donald H. Beskin Professor of the Practice of Law Duke Law School

Tamar R. Birckhead Visiting Clinical Professor of Law Yale Law School

Hillary Blout Former Assistant District Attorney San Francisco District Attorney's Office

John H. Blume Professor of Law Cornell Law School

Richard J. Bonnie Harrison Foundation Professor of Law and Medicine University of Virginia School of Law

Bobbe J. Bridge (Ret.) Washington State Supreme Court Justice

Stephen B. Bright Professor of Practice Georgia State College of Law

Tonya Brito Professor of Law University of Wisconsin Law School Susan L. Brooks

Associate Dean for Experiential Learning & Professor of Law

Drexel University

Thomas R. Kline School of Law

Samantha Buckingham

Clinical Professor and Director, Juvenile Justice Clinic

Loyola Law School, Los Angeles

Eric R. Carpenter

Associate Professor of Law

Florida International University College of Law

Matthew H. Charity

Professor of Law

Western New England University

Kami N. Chavis

Professor of Law and Associate Dean of Research and Public Engagement

Director of the Criminal Justice Program

Wake Forest University School of Law

Erwin Chemerinsky

Dean and Distinguished Professor of Law

Raymond Pryke Professor of First Amendment Law

University of California, Irvine School of Law

Carol Chomsky

Professor of Law

University of Minnesota Law School

W. J. Michael Cody

Attorney General of the State of Tennessee (1984-1988)

United States Attorney for the Western District of Tennessee (1977-1981)

Donna Coker

Professor of Law

University of Miami School of Law

Barbara Curry

Assistant United States Attorney

Talbot "Sandy" D'Alemberte

President Emeritus and Professor Florida State University College of Law Former President of the American Bar Association

Angela J. Davis Professor of Law American University Washington College of Law

Bert H. Deixler Former Assistant U. S. Attorney Central District of California

Sharon Dolovich Professor of Law Director of the UCLA Prison Law and Policy Program UCLA School of Law

John Donohue C. Wendell and Edith M. Carlsmith Professor Stanford Law School

TJ Donovan Vermont Attorney General

Donald N. Duquette Clinical Professor Emeritus of Law University of Michigan Law School

Ingrid V. Eagly Professor of Law UCLA School of Law

Judge O.H. "Bill" Eaton, Jr. (Retired) 18th Judicial Circuit

Charles Edelstein
Former Assistant State Attorney
11th Judicial Circuit

Anthony Paul Farley Matthews Distinguished Professor of Jurisprudence Albany Law School Alison Flaum Clinical Associate Professor of Law

Northwestern Pritzker School of Law

Norman S. Fletcher (Ret.)

Chief Justice Georgia Supreme Court

Dr. Mary Anne Franks

Professor of Law, University of Miami School of Law

Legislative & Tech Policy Director, Cyber Civil Rights Initiative

Barbara Fedders

Assistant Professor

University of North Carolina School of Law

Bernadette K. Ford

Adjunct Professor of Law and Police Science

John Jay College of Criminal Justice

Former Assistant District Attorney, Nassau County and Queens County, New York

Former Bureau Chief, Public Corruption Bureau, Nassau County

Adam Foss

Former Assistant District Attorney

Suffolk County District Attorney's Office, Massachusetts

Judge Lisa Foster (Ret.)

California Superior Court

Former Director, Office for Access to Justice, U.S. Dept of Justice

Seema Gajwani

Special Counsel for Juvenile Justice Reform

Office of the Attorney General for the District of Columbia

Gil Garcetti

Former Los Angeles County District Attorney

Edith Georgi

Former Assistant State Attorney

11th Judicial Circuit

Cynthia Godsoe

Associate Professor of Law

## Brooklyn Law School

Emily Jane Goodman (Ret.) New York Supreme Court Justice

David J. Gottlieb

Professor Emeritus, University of Kansas School of Law Adjunct Professor, Wake Forest University School of Law

Joseph R. Grodin (Ret.)

Distinguished Emeritus Professor University of California, Hastings College of the Law Former Associate Justice, California Supreme Court

Samuel R. Gross
Thomas and Mabel Long Professor of Law
University of Michigan Law School

Catherine M. Grosso Associate Professor of Law Michigan State University College of Law

Stephen K. Harper Visiting Clinical Professor Florida International University

Kari Hong Professor of Law Boston College

Elizabeth M. Iglesias Professor of Law University of Miami School of Law

Bruce R. Jacob
Professor, Stetson University College of Law
Assistant Attorney General, State of Florida
(including argument on behalf of the state in the seminal case of Gideon v. Wainwright (1963))

Michelle Jacobs Professor of Law Levin College of Law University of Florida Danné L. Johnson Constance Baker Motley Professor of Law Oklahoma City University

Sheri Lynn Johnson James and Mark Flanagan Professor of Law Cornell Law School

Vida Johnson Visiting Professor of Law Georgetown Law

E. Lea JohnstonProfessor of LawUniversity of Florida Levin College of Law

William Jorden
President, National Black Prosecutors Association
Assistant District Attorney
19th Judicial District-East Baton Rouge Parish

Aliza B. Kaplan
Professor and Director, Criminal Justice Reform Clinic
Lewis & Clark Law School

Latonia Haney Keith Director of Clinical Education & Assistant Professor Concordia University School of Law

Joseph E. Kennedy Professor of Law University of North Carolina School of Law

Gerald Kogan (Ret.)
Former Chief Justice of the Florida Supreme Court

Lee Kovarsky Professor of Law University of Maryland, Carey School of Law

Jason Kreag Professor of Law University of Arizona, James E. Rogers College of Law Miriam Aroni Krinsky

Former Assistant U.S. Attorney, Central District of California and District of Maryland Chair, Solicitor General's Criminal Appellate Advisory Group

Ellen Kreitzberg Professor of Law Santa Clara University School of Law

Stanley I. Langbein Professor of Law University of Miami School of Law

Corinna Barrett Lain
Professor of Law & Associate Dean for Faculty Development
University of Richmond
Former Assistant Commonwealth's Attorney
Henrico Commonwealth's Attorney's Office

Jennifer E. Laurin Professor of Law University of Texas School of Law

Tamara Rice Lave, JD, PhD Associate Professor of Law University of Miami

Harriet Beegun Leva Former Assistant U.S. Attorney Central District of California

Kate Levine Assistant Professor of Law St. John's University Law School

Justin Levinson Professor of Law University of Hawaii

Theodor S. Liebmann Director of Clinical Programs and Clinical Professor of Law Maurice A. Deane School of Law

## Hofstra University

Cortney E. Lollar Assistant Professor University of Kentucky College of Law

Beth Lyon Clinical Professor of Law Director, Farmworker Legal Assistance Clinic Cornell Law School

Mina Q. Malik
Lecturer on Law, Harvard Law School
Senior Advisor, Fair Punishment Project, Harvard Law School
Former Special Counsel to the District Attorney, Brooklyn District Attorney's Office
Former Senior Assistant District Attorney, Queens County District Attorney's Office

Justin Marceau Professor of Law University of Denver Sturm College of Law

Paul Marcus Haynes Professor of Law William and Mary School of Law

Terry Maroney Professor of Law Vanderbilt Law School

Erica Kelly Martin
Former Assistant U.S. Attorney
Public Corruption and Government Fraud
Central District of California

Patrick McLaughlin
Former Assistant United States Attorney
Central District of California

Tracey L. Meares Walton Hale Hamilton Professor of Law Yale University M. Isabel Medina Ferris Family Distinguished Professor of Law Loyola University New Orleans College of Law

Daniel S. Medwed Professor of Law and Criminal Justice Northeastern University

Carlin Meyer Professor Emeritus New York Law School

Binny Miller Professor of Law Director of the Criminal Justice Clinic American University Washington College of Law

Paula M. Mitchell Executive Director, Alarcón Advocacy Center Legal Director, Loyola Project for the Innocent Loyola Law School

Margaret Montoya Professor Emerita of Law & Visiting Professor, Family & Community Medicine Dept. Health Sciences Center University of New Mexico

Justice Carlos R. Moreno (Ret.)
California Supreme Court
Former United States District Judge, Central District of California,
Former Los Angeles Superior Court Judge
Former Compton Municipal Court Judge, County of Los Angeles

Molly Munger Former Assistant US Attorney Central District of California Former President of the Federal Bar Association, LA Chapter

Erin Murphy Professor of Law NYU School of Law Kenneth Nunn

Professor Of Law, University of Florida, Levin College of Law Associate Director, Center On Children And Families Assistant Director, Criminal Justice Center

Jonathan Oberman Clinical Professor of Law Director-Criminal Defense Clinic Benjamin N. Cardozo School of Law

Robert C. Owen Clinical Professor of Law Northwestern University Pritzker School of Law

Brian L. Owsley Assistant Professor of Law UNT Dallas College of Law

James E. C. Perry (Ret.)
Former Justice of the Florida Supreme Court

Melba Pearson

Immediate Past President of the National Black Prosecutors Association Former Assistant Chief, Career Criminal & Robbery Unit Miami-Dade State Attorney's Office

Shara Kobetz Pelz Professor of Legal Writing University of Miami School of Law

Jim Petro

Former Attorney General of the State of Ohio

Eve Brensike Primus Professor of Law University of Michigan Law School

Karl A. Racine Attorney General Office of Attorney General for the District of Columbia

Ira Reiner

Former Los Angeles County District Attorney
Former Los Angeles City Attorney

Alexander A. Reinert Professor of Law Benjamin N. Cardozo School of Law of Yeshiva University

Meg Reiss

Former Chief of Staff Nassau County, NY District Attorney's Office Former Senior Trial Attorney Kings County, NY District Attorney's Office

Cruz Reynoso Former Associate Justice, California Supreme Court Professor of Law, UC Davis School of Law

L. Song Richardson Professor of Law Senior Associate Dean for Academic Affairs University of California, Irvine

Kathleen M. Ridolfi Professor of Law Santa Clara University School of Law

Chris Roberts Clinical Professor of Law University of Texas, Austin

Jenny Roberts
Professor of Law and Associate Dean for Scholarship
American University, Washington College of Law

Zoë Robinson Professor of Law DePaul University College of Law

David Rudovsky Senior Fellow Penn Law School

Heidi L. Rummel Clinical Professor of Law USC Gould School of Law

## Former Assistant U.S. Attorney, District of Columbia & Central District of California

Andres Sawicki Associate Professor University of Miami School of Law

Barry Scheck Professor of Law Benjamin N. Cardozo School of Law Yeshiva University

Jeff Schlanger Former Chief of Staff Manhattan District Attorney's Office

Andrew Schepard

Max Schmertz Distinguished Professor of Law
Senior Associate Dean for Academic Affairs

Maurice A. Deane School of Law at Hofstra University
Former Special Assistant to the Los Angeles City Attorney

Beth G. Schwartz Clinical Professor of Law Fordham University School of Law

Larry Schwartztol Executive Director, Criminal Justice Policy Program Harvard Law School

David Seltzer Former Assistant State Attorney 11th Judicial Circuit

Elisabeth Semel Professor of Law University of California, Berkeley, School of Law

Harry L. Shorstein Former State Attorney for Florida's Fourth Judicial Circuit

James Silk Binger Clinical Professor of Human Rights Yale Law School David A. Singleton Professor of Law, NKU Chase College of Law Executive Director, Ohio Justice & Policy Center

Christopher Slobogin Milton Underwood Professor of Law Vanderbilt University Law School

Abbe Smith
Professor of Law
Director, Criminal Defense & Prisoner
Advocacy Clinic/Co-director, E. Barrett Prettyman Fellowship Program
Georgetown University Law Center

Santha Sonenberg, Chief Juvenile Section Public Safety Division Office of the Attorney General

Neal R. Sonnett

Former Assistant U.S. Attorney and Chief, Criminal Division, Southern District of Florida. Former Chair, American Bar Association Criminal Justice Section Former President, National Association of Criminal Defense Lawyers

Colin Starger Associate Professor of Law University of Baltimore School of Law

Carol Steiker Henry J. Friendly Professor of Law Harvard Law School

Robin Walker Sterling Associate Professor University of Denver Sturm College of Law

Bryan Stevenson Professor of Law New York University School of Law

Carter Stewart

Former U.S. Attorney Southern District of Ohio

A. Marty Stroud, III

Former Assistant United States Attorney, Western District of Louisiana Former First Assistant District Attorney, Caddo Parish, Louisiana

Ronald Sullivan Clinical Professor of Law Harvard Law School

Anthony C. Thompson Professor of Clinical Law New York University School of Law

Kim Taylor Thompson Clinical Professor of Law New York University School of Law

Katharine Tinto
Assistant Clinical Professor of Law
Director, Criminal Justice Clinic
UC Irvine School of Law

Craig J. Trocino Director, Miami Law Innocence Clinic University of Miami Law School

Deborah Tuerkheimer Professor of Law Northwestern University

Ronald Tyler Associate Professor of Law Director, Criminal Defense Clinic Stanford Law School

Gerald F. Uelmen
Professor of Law Emeritus
Santa Clara University School of Law
Former Assistant U.S. Attorney, Central District of California

Prof. Dehlia Umunna

Clinical Professor of Law Harvard Law School

Varinia Van Ness Former Assistant State Attorney 12th Judicial Circuit

Alicia D. Washington Acting Deputy Attorney General Public Safety Division Office of the Attorney General

Ronald Weich

Dean, University of Baltimore School of Law Former Assistant U.S. Attorney for Legislative Affairs, U.S. Department of Justice

Kenneth Williams Professor of Law South Texas College of Law Houston

Verna L. Williams Judge Joseph P. Kinneary Professor of Law Co-Director, Center for Race, Gender, and Social Justice University of Cincinnati College of Law

Erika K Wilson Assistant Professor UNC School of Law

James Woodard Former Assistant State Attorney (Capital Crimes) 11th Judicial Circuit

Ellen Yaroshefsky Howard Lichtenstein Professor of Legal Ethics Director-Monroe Freedman Institute for the Study of Legal Ethics Maurice A. Deane School of Law Hofstra University

<sup>\*</sup>Affiliations are for identification purposes only.